Images
Front Cover: Butler Fountain in the Historic Oak Grove
Inside Front Cover: View of the Peristyle along City Park Avenue
Inside Back Cover: Carousel Gardens Amusement Park Miniature Train & Stone Path in Couterie Forest
LETTER FROM OUR CEO AND PRESIDENT

Dear Friends,

The Master Plan for City Park was initially approved in March of 2005 with the goal of making City Park a worldclass urban park by the city’s 300th anniversary in 2018.

We were just beginning to implement the plan when the Park was nearly annihilated by the devastating effects of Hurricane Katrina. In spite of the overwhelming damage, we saw an opportunity to make lemonade out of a very sour lemon. With the tremendous support of every level of government, philanthropic and business organizations, volunteers and our dedicated Board and staff, we have made tremendous progress, in not only repairing damage, but in building the world class park we envisioned.

We have raised more than $127 million toward our goal of $161 million for both capital improvements and additions to our endowment. Guests to the Park can see improvements virtually anywhere they look within our 1,300 acre boundary. The Goldring/Woldenberg Great Lawn, the conversion of the old South Golf Course into Big Lake and the new Festival Grounds, more than $8 million invested in the Amusement Park and Storyland, the new 26-court City Park/Pepsi Tennis Center, construction of NOLA City Bark Dog Park, the planting of more than 7,500 trees, the restoration of the Botanical Garden, construction of the new 18 hole championship golf course and clubhouse, and miles of new jogging/walking/biking paths – to name just a few of the new improvements. If you count investments being made in the Park by other organizations such as Christian Brothers School, the Louisiana Children’s Museum, and the Louisiana Highway Department among others there will have been spent over $200 million dollars by the end of 2018!

Yet we have more to do. Despite our success we must still raise millions to complete the plan and we must secure new sources of public support for operating revenue. World class parks have a solid platform of public funding to go along with self-generated revenues. Securing this support for City Park remains a major challenge.

We are excited at what we have accomplished so far and the prospects for the future! We invite you to join with us to achieve the goals of the plan and we invite you to come enjoy magnificent City Park!

Robert W. Becker
CEO

Steve E. Pettus
President
WHY IS A PLAN FOR CITY PARK IMPORTANT?
City Park is the heart of the region with an astonishing array of facilities and open space. The Park is incredibly important to the quality of life of everyone in the region and its health and vitality is important to every citizen and employer.

The Park has a significant economic impact on the region which will be dramatically threatened if the Park is not put on a sound financial plan and if the facilities in the Park are not repaired, modernized and improved. According to Dr. Timothy Ryan:
• The Park accounted for a total spending impact in 2014 of over $271 million dollars.
• The Park supports directly or indirectly over 3,531 jobs
• The Park creates a “halo” effect on surrounding property values. The Park increased the value of surrounding property by a total of nearly $200 million dollars. The Parks operation creates approximately $12.6 Million in State and local government annual tax revenue

MISSION OF THE PARK
Preserve and improve Park spaces for recreational, educational, cultural and beautification purposes.

GOAL OF THE PLAN
Make City Park the premiere urban Park in the nation!

Through 2018, existing Park facilities and infrastructure will be repaired and renovated with new facilities and uses introduced. The Park will be financially self sufficient, properly maintained and will offer an extensive array of programs and cultural educational experiences to the public to commemorate the 300th anniversary of the founding of the City of New Orleans.
INTRODUCTION

New Orleans City Park is one of the country’s oldest and largest urban parks. With the first parcels acquired in 1854, its 1,300 acres dramatically illustrate the challenges and successes of the city’s remarkable history.

The vision and plan for City Park was adopted in 2005, intended to guide development of the Park over the next decade and a half. The vision and plan were developed with extensive input from the public through a process which included a regional telephone survey and an online survey through a redeveloped master plan web site, and two well-attended public meetings. Other great public parks such as Central Park and Balboa Park were examined to learn about trends in park planning and current thinking regarding programs and facilities appropriate to great regional park assets.

Many ideas and suggestions were developed during the community needs and assessment process. The following represents highlights of that input.

- Additional museums/cultural facilities
- More concerts/festival areas in the Park
- Increase the amount of undeveloped open space available to the public
- Programs for all age groups
- Children’s water play area and Skate Park
- Dog Park
- Improve lagoons/fishing/water quality
- Create a comprehensive forestry program
- Walking/jogging/bicycle paths
- Improve the golf complex
- Renovate infrastructure/better maintain the Park’s buildings and grounds

The plan has been amended five times since its adoption, most recently in 2017. Each time adjustments were made in different land use allocations but always adhering to the original intent and vision of the plan.

CITY PARK VISION

The vision statement describes the community’s aspirations for the Park. It is written from the perspective of citizens views in 2018.

City Park is a vital urban park, recognized for its beauty, diversity, and stewardship of its resources. Its 1,300 acres of lush parkland and waterways, crossed by a network of trails, contain a rich array of recreatonal, educational, cultural, and environmental resources well-used by the neighborhood, city, region, and State. City Park is a regional attraction, an important part of the region’s economic development infrastructure and contributes to the economic vitality of the neighborhoods. The Park’s historic landscape has completely recovered from Hurricane Katrina and is the setting for contemporary programs and events that appeal to all ages. Through partnerships, public support, and creative fund-raising, the Park maintains attractive facilities, grounds and programs that add to the enjoyment, health, and enrichment of the community.

The vision is structured around five themes. These themes are separated for clarity and emphasis, but are, in fact, closely related. Together, they describe the community’s vision for the Park in its land uses, design and programs. These are the basis for the Initiatives as introduced on page 7.

“In 2018, we envision...

Expanded recreational opportunities where...
- Healthy living is encouraged for all ages and abilities with places to play, compete, enjoy fresh air and nature.
- New facilities and activities meet the needs of the community.
- Public transit links the Park’s resources with neighborhoods throughout New Orleans.

Strong sense of community where...
- Life long learning opportunities encourage curiosity, creativity, team work, and career development.
- Families enjoy the Park’s variety of activities at every stage.
- Neighbors meet through Park programs and build long-term relationships.
- Public health is encouraged and celebrated for Park employees and visitors.
- Employment opportunities in Park related fields such as environmental sciences, business, and recreational management are explored and developed.
- Local businesses benefit by the improvements to the Park.
- Citizens are actively engaged in their community.

Integrated natural and functional systems where...
- Native Louisiana habitat of plants and animals thrive.
- Stewardship is a popular and rewarding activity.
- Water quality throughout the Park is high and routinely maintained.
- Trails and roads are safe and enjoyable routes to destinations throughout the Park.
- The urban forest contributes to the Park’s character and environmental quality of the region.

Distinctive identity where...
- City Park’s distinct heritage is preserved and celebrated.
- A vibrant horticultural palette displays seasonal color of plant communities and traditions from New Orleans, the American South and exotic locations around the world.
- The surrounding neighborhoods enjoy and benefit from the Park’s year-round activities.
- City Park’s recovery serves as an inspiration for citizens from throughout the region.
- City Park is nationally recognized as a premiere public park.
- Tourists find the Park fun, safe, and well maintained.

Financial self-sufficiency where...
- Park management and governance are responsive to ever changing conditions.
- Funding of Park improvements and operations are abundant and widely supported.
- A variety of public/private partnerships are mutually beneficial and grow with the Park.
- Ongoing evaluation directs improvements at all levels.
LAND USE (2005)

CITY PARK EXISTING LAND USE PLAN

New Orleans City Park Master Plan Vision for the 21st Century - City Park 2018
PLAN INITIATIVES

The proposed land uses are formed by the following initiatives. They are based on the City Park Vision's themes to meet the community's goal of making City Park the premiere urban Park in America.

Central Place
Create a more vibrant focus for the historic core of the Park by creating a diverse family recreation and leisure activity area- Tri-Centennial Place

Open Space
Increase the acreage devoted to open and undeveloped Park space by closing the south golf course and utilizing the space for open space and festival grounds.

Culture
Expand the area available for cultural and educational facilities including NOMA, Botanical Garden expansion and the new Children's Museum.

Recreation
Improve the Park's recreation facilities by building a new tennis center, dramatically upgrade the entire golf complex and upgrade the Park's sports fields

Education
Expand education, youth and senior programming, and outreach activities through increased budget allocations and with a new multi-purpose building.

Healthy Living
Build a network of bike and walking/jogging trails to provide expanded exercise opportunities.

Natural Resources
Develop an extensive tree stewardship program, shoreline restoration and water quality improvement program.

Access
Improve and clarify access by minimizing redundant roads and realigning Stadium Drive: extending streetcar into Park.

Infrastructure
Repair and modernize the Park's buildings and utilities including drainage, water, electrical, sewer and roadways.

**LAND USES**

<table>
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<th>2014 MASTER PLAN ACRES</th>
<th>CHANGE</th>
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<td>1% 11.00</td>
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<td>Park Support (N)</td>
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<td>Vehicular Circulation / Parking (C)</td>
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<td>Water (E)</td>
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<td>17% 219.00</td>
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<td>Open Space (H, J &amp; M)</td>
<td>23% 304.00</td>
<td>26% 341.00</td>
<td>3%</td>
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</tbody>
</table>
Basic Strategies of Plan

- Reduce Land Used for Golf
- Reconfigure the Front of the Park to De-Emphasize Active Recreation and Emphasize Entertainment/Amusement/Cultural Activities
- Make a Major Investment in a Reduced Golf Footprint
- Create a series of Bicycle/Walking Pathways
- Create enhanced service zone along Railroad Tracks
- Make major infrastructure investments throughout the park
BASIC STRATEGIES OF PLAN

Park Maintenance
- New Maintenance Complex
- New Concession Facility
- Enhance Greenhouse Area
- Increased Storage

BICYCLE / WALKING TRAILS
WATER MANAGEMENT

SHORELINE IMPROVEMENTS
Our goal is to protect the Park’s 22 miles of shoreline from erosion, enhance them visually, and provide for aquatic, avian and other wildlife habitats.

Park staff and volunteers have planted thousands of plants along the shoreline.

WATER QUALITY
Our goal is to maintain the highest level of water quality in the Park’s lakes, lagoons and bayous that, in turn, will ensure a healthy fisheries and wildlife habitat.

Iris and tall grass compliment each other and add a visual amenity along our lagoons.

WATER QUALITY
Our goal is to maintain the highest level of water quality in the Park’s lakes, lagoons and bayous that, in turn, will ensure a healthy fisheries and wildlife habitat.

The Park’s largest stormwater wetland is located at the North end of Festival Grounds.

STORMWATER TREATMENT
Our goal is to slow down and detain stormwater before it exits the Park and enters the city’s drainage system. Manmade wetlands and bioswales are two sustainable approaches that use plants to filter and uptake runoff water, while creating wildlife habitats. As of now, the Park has a total footprint of 44,813 square feet of highly functioning landscapes.
**TREE STEWARDSHIP**

Our goal is to establish a robust and diverse urban forest. New trees will be planted and established trees will be protected. City Park will be seen as a model of best practices for addressing the needs of the public while protecting one of the park’s most valuable assets. The Park’s ancient grove of mature live oaks will receive an even higher level of protection.

The Park’s Urban Forest - Couterie and Scout Island

A master plan for the site was developed by the landscape architect firm of Mossop + Michaels. Their plan one the Award of Excellence in Analysis and Planning from the American Society of Landscape Architects in 2009. The expanded forest highlights seven different ecosystems:

- Coastal Prairie
- Coastal Marsh
- Eastern Pine Savannah
- Bottomland + Upland Hardwood Live Oak + Palmetto
- Cypress + Tupelo Swamp
- Riparian Edge

Almost every tree south of I-610 (and many of the trees north) has been pruned and evaluated.

The Park lost 2,000 trees in the aftermath Hurricane Katrina. We have planted over 7,500 new trees and have plans to plant many more. We’re not just recovering, we’re improving.

Debris from Hurricane Gustav was mulched and used to create new trails on Scout Island.
IMPLEMENTATION AND FUNDING

PLAN IMPLEMENTATION
The Master Plan for City Park presents an ambitious but achievable schedule of physical and programmatic improvements designed to make City Park the premiere urban park in the country. It sets an achievable time frame of completing the physical improvements by 2018 and provides for continuing improvements to the care and stewardship of the Park during that time.

Capital Improvements
The plan calls for raising $161 million dollars for infrastructure repairs, improvements called for in the plan, and endowment funds. While we have reached our initial goal of raising $5.0 million in endowment funds, it is only an initial down payment in what is a long term goal of having an endowment which can make a substantial contribution to the ongoing operation of the Park. The $161 million, factors in the extensive repair of hurricane damage currently underway as well as some priorities developed since the plans initial adoption. The Park suffered over $43 million dollars in direct damage and it is expected that those basic repairs will occur through 2018. The Park is using the funds allocated for repair to advance the improvements called for in the plan by combining repair and enhancement funds. The individual capital projects which make up the $161 million dollar investment strategy are listed in an accompanying chart on the next page. Clearly changes in the scope and phasing of these improvements will be made over the coming years depending on the timing of fund raising, project phasing, and detailing the specific scope of work on particular projects. The cost figures clearly indicate the magnitude of expected work on these plan components. To date the Park has raised over $127 million of the $161 million the plan calls for. This has been an extraordinary achievement and has been accomplished with the help of every level of government, philanthropic organizations, foundations, corporations, and generous individuals. If you count the investments which have been made and are planned by other organizations in the Park, we will have spent over $200 million dollars, far exceeding the original goal.

Operating Funds
Historically, the operation of City Park has been chronically underfunded because of its extreme dependence on self-generated revenue to cover operating costs. Today the Park generates 90% of its own operating revenue with only 10% coming from public support. Extensive analysis of other great urban parks confirms that this operating platform will not allow for the normal maintenance and operation of the Park let alone to achieve the goal of having a world class asset. Other great parks receive up to 80% of their operating support via a public tax source. Simply put, it is not possible to raise sufficient revenue from entrepreneurial activities in the Park to achieve the goal of making City Park the premiere park in the country. The goal is for public tax support to provide 30-40% of the Park’s operating cost with the Park’s self-generated revenue accounting for 60-70%. In addition, it is now clear that the Park needs a substantial operating and emergency reserve fund equal to one half year’s operating budget. Not having a substantial reserve fund greatly impeded the Park’s recovery from Katrina and since that time two additional Hurricanes have hit the Park, Gustav and Isaac causing significant damage. Not only is it often the case that disaster funding takes significant time to make it to the local level, but FEMA does not pay for all damage that occurs. It would be folly not to plan for additional events which will severely impact the Park. After studying the Park’s operating budget needs, estimating how much additional revenue it would be possible to self generate, and accounting for the need to build up a substantial emergency and operating reserve, we believe it is necessary to raise approximately $6.0 million dollars in public tax support annually.

FINANCIAL PLAN
The financial plan adopted in 2005 has been revisited in light of the damage sustained by Hurricane Katrina and a realistic assessment of our ability to raise operating and capital dollars. The plan continues to build on the partnership which has been developed between the Federal Government, State and City Governments and the Park. Perhaps the most important development over the past few years is the receipt of a portion of the Park’s ongoing operating expenses from the State. In the first few years following the storm, the State included the Park in its General Fund budget as well as giving the Park a share of the State tax on slot machines at the Fairgrounds. The funds from the General Fund were directed at the Park’s operating budget needs and the slot money was directed toward a wide range of capital improvements. Since then the State has removed the Park from its operating budget, completely eliminating the operating subsidy in the 2010-2011 fiscal year. This has forced the Park to use the slot money to reduce the impact from the loss of general operational support. This in turn has taken funds away from the capital program. Nevertheless the slot tax money, which can be up to $2.0 million dollars, is absolutely necessary to the Park’s ongoing operations. It represents about a third of the $6.0 million dollar annual goal for public tax support. The 2005 plan called for a City property tax to support the Park. The devastation and recovery caused by Katrina placed this proposal on hold while the City stabilized its recovery. The City suggested a Tax Increment District to generate funds for public improvements and the Park secured the implementation of the Tax District covering the Park’s boundaries. It has helped address some of the capital improvement needs. The Park believes the time has come to revisit the property tax concept. Based on the need to generate around $4.0 million dollars (to be combined with the State tax at $2.0 million to make up the total $6.0 million dollar goal), a tax of around 1.4 mills will be necessary. The capital strategy has also been revised. As previously indicated around $33 million dollars must be raised to complete the plan. This strategy is shown on page 19. It again is a mix of assistance from government, private donations and Park funds. Raising these funds will be challenging but accomplishable.

New Orleans City Park Master Plan Vision for the 21st Century - City Park 2018
# New Orleans City Park Master Plan Vision for the 21st Century - City Park 2018

## COMPLETED PROJECTS

- MATT SAVOIE SOCCER COMPLEX
- ARBOR ROOM AT POPP FOUNTAIN
- CITY PUTT
- REUNION SHELTER

## PHASING OF CAPITAL PROJECTS

### COMPLETED PROJECTS

<table>
<thead>
<tr>
<th>Project Description</th>
<th>Work Completed or Underway or Committed</th>
<th>Balance to be Raised</th>
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<td>Administration Building</td>
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<td>Amusement Park Renovations</td>
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<td>Big Lake Beautification</td>
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<td>Bike System</td>
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<td>Conservatory - Addition</td>
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<td>Couterie Forest Improvements</td>
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<td>Festival Grounds - Amphitheater</td>
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Note: Plan also contains sound wall & streetcar extension projects dependent on special funding. a. Building Renovations includes Old South Clubhouse, Old Maintenance Building, Caddy Shack, and other buildings and shelters.
## Revenues and Budget Plan

**Future Projects**

### COMPLETED PROJECTS
- Greenhouse & Maintenance Complex
- Environmental Study Center
- Conservatory Expansion
- Splash Park

### Capital Strategy 2005 - 2018

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<tr>
<td>Total</td>
<td></td>
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Note: Plan also contains sound wall & streetcar extension projects dependent on special funding.

Building renovations includes Old South Clubhouse, Old Maintenance Building, Caddy Shack, and other buildings and shelters.
NEW ORLEANS CITY PARK MASTER PLAN
Vision for the 21st Century - City Park 2018

Adopted by:
The Board of Commissioners of the City Park Improvement Association
March 29, 2005
Amended November 27, 2007
Amended May 26, 2009
Amended March 22, 2011
Amended February 18, 2014
Amended September 26, 2017

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